Residential Workshop on Urban Resilience and Making Cities Resilient 2030 (MCR2030)

5 - 8 December 2022
Gandhinagar, India
Implementing Sendai Framework at the local level: MCR2030 and the Ten Essentials for Making Cities Resilient

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The Ten Essentials
Overall approach

Understand the 10 Essentials for Making Cities Resilient

Understand risks & use the Scorecard (Indicators) to assess the progress and status of resilience building

Identify gaps that need to be addressed & prioritize actions to increase resilience

Develop the DRR Strategy & Action Plan

Implement the plan & reduce disaster risks

Paving ways towards disaster risk reduction and disaster resilience building at the local level – supporting MCR2030 Resilience Roadmap
The Ten Essentials for Making Cities Resilient – the Guiding Principles

1. ORGANISE FOR DISASTER RESILIENCE
2. IDENTIFY, UNDERSTAND AND USE CURRENT AND FUTURE RISK SCENARIOS
3. STRENGTHEN FINANCIAL CAPABILITY FOR RESILIENCE
4. PURSUE RESILIENT URBAN DEVELOPMENT AND DESIGN
5. SAFEGUARD NATURAL BUFFERS TO ENHANCE THE PROTECTIVE FUNCTIONS OFFERED BY NATURAL CAPITAL
6. STRENGTHEN INSTITUTIONAL CAPACITY FOR RESILIENCE
7. UNDERSTAND AND STRENGTHEN SOCIETAL CAPACITY FOR RESILIENCE
8. INCREASE INFRASTRUCTURE RESILIENCE
9. ENSURE EFFECTIVE DISASTER RESPONSE
10. EXPEDITE RECOVERY AND BUILD BACK BETTER

Learn more about the 10 Essentials at: https://mcr2030.undrr.org/ten-essentials-making-cities-resilient
Essential 1: Organise for Disaster Resilience

How?

- Establish and strengthen the **local level institutional and coordination capacity**
- Build alliances and networks
- Form a legislative framework and action mechanisms for resilience

- **Albay Makes Risk Reduction a Formal and Permanent Priority**
In 2010, the Government of the Philippines enacted the **Disaster Risk Reduction and Management Act (RA 10121)** and adopted a **Strategic National Action Plan for Disaster Risk Reduction**.

- It mandates the preparation of a **National Disaster Risk Management Plan (NDRMP)**.
- It also creates a **National Disaster Risk Reduction and Management Council**.
- It also transforms the **Local Calamity Fund into the Local Disaster Risk Reduction and Management Fund (LDRRMF)** and allocates no less than 5% of the estimated revenue from regular sources to support disaster risk management activities.

At subnational levels, the Disaster Risk Reduction and Management Act mandates:

- **The establishment** of a disaster risk reduction and management office (DRRMO) in every province, city and municipality;
- **The creation** of a Barangay Disaster Risk Reduction and Management Committee (BDRRMC) in every barangay (the smallest administrative division);
- The development of **local disaster risk reduction and management plans (LDRRMPs)**.

Source: Words into Action Local DRR & Resilience Strategies
Essential 2: Identify, Understand and Use Current and Future Risk Scenarios

How?

- Risk profiles of cities to identify frequent and worst-case scenario
- Patterns and vulnerabilities
- Use in urban and land use plans
The island of Lanzarote, one of the Canary Islands, is at risk from storms, flooding, and a variety of other natural hazards.

- After updating an assessment carried out a decade ago, Lanzarote conducted a diagnosis of current vulnerabilities and challenges including climate change and biosphere conservation.
- The results of the assessment served as the basis for preparation of the 2020 Sustainable Development Strategy and eight Local Action Plans, an island-wide plan and one for each of Lanzarote’s seven municipalities.
- Regular meetings are held every three months to update plans and measure progress, using a list of local indicators.
- By the end of 2014, 25 projects were carried out and another 73 projects are ongoing.
Essential 3: Strengthen Financial Capacity for Resilience

Figure 5.8. Disaster-related financing as share of ODA

TOTAL ODA 2010–2019
$1.17 trillion

DISASTER FINANCING
$130 billion

RECONSTRUCTION, RELIEF AND REHABILITATION
$7.7 billion

DISASTER PREVENTION AND PREPAREDNESS
$5.5 billion

EMERGENCY RESPONSE
$119.8 billion

© UNDRR – United Nations Office for Disaster Risk Reduction

UN, 2022: The Global Assessment Report on Disaster Risk Reduction (GAR) 2022
Residential areas of Kuroshio are growing in tsunami flood risk areas along the coast. **Enforcing land-use restrictions** would involve substantial re-locations, but there are not enough suitable areas to do so.

Due to budget limitations, it was not realistic to implement structural measures, such as tidal banks along the shoreline, which need large investments.

For this reason, Kuroshio concentrated on **developing an evacuation system** and on **building tsunami evacuation towers**. **Six tsunami evacuation towers were constructed** in areas that lacked any high ground to which people could escape. To achieve this, **Kuroshio negotiated financing with the national and the prefectural governments**.
Essential 4: Pursue Resilient Urban Development and Design

How?

- Place urban planning and land-use management at the core of urban resilience
- Conduct systemic and specific vulnerabilities mapping
- Mainstream resilience into ongoing urban master plan updates and sectoral strategies
Hoboken, New Jersey, USA

Superstorm Sandy was one of the largest recorded Atlantic storms, nearly 80% of Hoboken was flooded, resulting in more than $100 million in private property damage, more than $10 million in damage to municipal property, and severe degradation of the region’s transportation network. In the wake of Superstorm Sandy, the city of Hoboken, New Jersey (USA) recognized the need to develop a comprehensive Resilience Building Strategy to recover from and prepare for the impact of future hurricanes and floods.

- This experience has led Hoboken to prepare a Municipal Hazard Mitigation Plan and to seek ways to preserve open spaces, and historic and recreational sites. A five-year Capital Improvement Plan focuses on municipal resiliency and hazard mitigation.
- To reduce future impact to critical infrastructure, Hoboken is working to reconcile the city’s zoning code with state and federal regulations to allow ‘wet flood-proofing’ and ‘dry flood-proofing’ of ground level floors that are located below the base flood elevation (BFE).
- The city purchased three tracts of land in the flood hazard area to be used as parks. Storm water retention facilities will be incorporated into the design to reduce runoff. The design will also include resilient ‘green infrastructure’ for floodplain management to reduce the effects of extreme storm events.

Source: Handbook for Local Government Leaders
Photo: Handbook For Local Government Leaders
Essential 5: Safeguard Natural Buffers to Enhance Ecosystems’ Protective Functions
Simple technologies can save lives and livelihoods. **Tree planting**, whether it be coconuts or other deep rooted species, has multiple benefits, such as reducing damage associated with floods and high winds. It can also help to restore ecological balance, maintain biological diversity and stabilize soil.

- In the south east Prey Veng province of Cambodia, locals celebrate “Green Day” by planting trees.
Essential 6: Strengthen Institutional Capacity for Resilience

How?

- Identify the specific nature of each vulnerability and map against the respective institution(s)

- Build local capacities and strengthen participation in disaster management and resilience improvement

- Ensure the consistence of data and disaster risk information among the stakeholders

- Santa Tecla, El Salvador: A Risk Sensitive City Development Plan
Karlstad, Sweden

The Swedish Government has identified Karlstad as the city with the largest urban population likely to be affected by a 100-year flood.

- Karlstad is working in a number of ways to secure its critical infrastructure.

- The city’s contingency plan for flooding, developed in coordination with stakeholders from the municipality and civil society, prioritizes critical infrastructure.

- Public employees take courses on climate change adaptation measures and environmental management.
Essential 7: Understand and Strengthen Societal Capacity for Resilience

How?

- Ensure that the whole of society understands risks and are engaged in DRR planning and implementation
- Strengthen capacities of vulnerable communities
- Ensure private sector embed risk reduction in development projects
In Brazil, an innovative educational approach teaches students to reduce risks caused by rain events. The goal is to train 30,000 students in public schools throughout the State of Sao Paulo.

- **A virtual game** called “The Adventure” teaches students what they can do to prevent floods and other hazardous conditions brought about by rain, landslides and thunderstorms.

- **The course is free and uses an interactive platform that can be accessed from any computer.** The virtual environments replicate real situations, and working with an avatar the young participants’ mission is to make these environments safe and secure.
Amadora, Portugal

- To improve its DRR abilities Amadora created an interdisciplinary team and developed the Local Campaign "Always on the Move, Amadora is Resilient 2010-2015"

- The first step of the Local Campaign team was to mobilize the various stakeholders (municipal services, local agents, civil society groups, universities and specialized organizations), proposing to coordinate their alliance at the local level.

- To this end, various workshops and public sessions were organized to explain the benefits and commitments necessary to ensure a more resilient community. The second step was to develop awareness and training mechanisms for the population and local actors, in a simplified and understandable language.

- New contingency and emergency plans have been developed; the availability and dissemination of local information on disaster losses, hazards and risks has been improved, which has promoted better public awareness; early warning systems have been strengthened; active citizen participation has been promoted through school programs and community training; and the inclusion of risk prevention measures in public and private facilities has been promoted.
Essential 8: Increase Infrastructure Resilience

How?

- Assessment the capacity and adequacy of critical infrastructure
- Strengthen/retrofit the vulnerable infrastructure
- Establish alliances with environmental managers and the private sector
- Recognize the relevance of priority services and operations during and after a disaster
Sendai, Japan

Even prior to the 2011 Great East Japan Earthquake and Tsunami, Sendai had taken important steps to earthquake-proof its schools by installing solar power generators and storage batteries to secure electric power, creating disaster response manuals, and holding evacuation drills twice a year.

- To ensure the safety of children and secure the schools’ ability to serve as evacuation centers, all schools were retrofitted according to seismic assessments.
- A few schools were also designated as ‘disaster prevention model schools,’ that implemented the most advanced research and practices.
- After the earthquake, a junior high school in each ward and multiple elementary schools in the same district were designated as model schools. Each school has a disaster prevention officer.
- Research was conducted on how to improve collaborative practices with the families of schoolchildren and the community.
Essential 9: Ensure Effective Disaster Response

Bangkok, 20 October 2011
Galle, Sri Lanka

Galle was one of the most severely affected districts in Sri Lanka following the Indian Ocean tsunami of December 2004, which killed 4,330 people and displaced 26,278 families.

- The Disaster Management Centre operates seven early warning towers in the Galle district and the DDMCU is managing a 24/7 emergency operation center.

- When a warning message is received, the DDMCU distributes the message to the community. Police stations and army camps in the district are also connected to the systems to support the dissemination of tsunami warnings.

- In order to better prepare communities for impending coastal hazards, the Galle District Disaster Management Coordinating Unit (DDMCU), under the guidance of the Disaster Management Centre and the Galle District Secretary, formed village disaster management committees in 146 coastal villages lying along Galle’s 72-km coastline.
Essential 10: Expedite Recovery and Build Back Better

"Ensure of sufficient pre-disaster plans according to risks identified and that after any disaster, the needs of the affected are at the centre of recovery and reconstruction."
Aceh Province, Indonesia

After the Indian Ocean tsunami in 2004, Indonesian government created a **Master Plan with wide range of stakeholders.**

- The local community and civil society were **involved in all phases of the reconstruction process** from planning to project implementation.
- Local officials and public figures were **invited to provide commentary and advice.**
- **At the implementation stage,** local personnel constituted the majority of the BRR staff.
- **Local companies** were also **given priority** in the tendering process and encouraged to create **joint ventures** with larger national companies.

Source: Handbook for Local Government Leaders
Photo: DailyMail
Handbook for Local Government Leaders

- A practical guidance for implementing disaster risk reduction

  - Why invest in DRR? Building the case - policy options
  - What are the 10 essentials? Strategies and key actions, critical and interdependent for building resilience: Why, What and Examples from cities?
  - How to implement the 10 essentials? Strategic planning principles, phases and key steps- resourcing options
  - Available in English, Spanish, Arabic, Portuguese and Korean

Downloadable at https://www.preventionweb.net/publication/how-make-cities-more-resilient-handbook-local-government-leaders-0
Thank You

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